Interlochen Public Library

Grand Traverse County, Michigan

Audit Report

For the Year Ended December 31, 2004

Michigan Deptartment of Treasury

Auditing Procedures Report  Issued under P.A. 2 of 1968, as amended.						
Local Government Type  City Township Village Aother Interlochen Public	Library	County Grand	Traverse			
Audit Date	nitted to State:					
We have audited the financial statements of this local unit of government and rendere accordance with the Statements of the Governmental Accounting Standards Board Financial Statements for Counties and Local Units of Government in Michigan by the Michigan Board Financial Statements for Counties and Local Units of Government in Michigan by the Michigan Board Financial Statements for Counties and Local Units of Government in Michigan Board Financial Statements for Counties and Local Units of Government and Provided Financial Statements for Counties and Local Units of Government and Provided Financial Statements for Counties and Local Units of Government and Provided Financial Statements for Counties and Local Units of Government and Provided Financial Statements for Counties and Local Units of Government and Provided Financial Statements for Counties and Local Units of Government and Provided Financial Statements for Counties and Local Units of Government and Local Units of Gover	(GASB) and the	e Uniform Rep	nents prepared in orting Format fo			
We affirm that:	lishinan as sayisa	_				
We have complied with the Bulletin for the Audits of Local Units of Government in M	iicnigan as revise	<b>u.</b>				
We are certified public accountants registered to practice in Michigan.						
We further affirm the following. "Yes" responses have been disclosed in the financial state comments and recommendations	tements, including	g the notes, or i	n the report of			
You must check the applicable box for each item below.						
Yes No 1. Certain component units/funds/agencies of the local unit are except the local unit are except to the local unit are except	cluded from the fi	nancial statem	ents.			
Yes No 2. There are accumulated deficits in one or more of this unit's u 275 of 1980).	nreserved fund b	oalances/retaine	d earnings (P.A			
Yes No 3. There are instances of non-compliance with the Uniform Accamended).						
	No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.					
	The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).					
Yes No 6. The local unit has been delinquent in distributing tax revenues the	hat were collected	d for another ta	xing unit.			
Yes No 7. pension benefits (normal costs) in the current year. If the plan	The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned, pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year).					
Yes No 8. The local unit uses credit cards and has not adopted an approximation (MCL 129.241).						
Yes No 9. The local unit has not adopted an investment policy as required	by P.A. 196 of 19	997 (MCL 129.9	5).			
We have enclosed the following:	Enclosed	To Be Forwarded	Not Required			
The letter of comments and recommendations.	X					
Reports on individual federal financial assistance programs (program audits).			X			
Single Audit Reports (ASLGU).			X			
TOBIN & CO., P.C.  Certified Public Accountant (Firm Name) 400 E. EIGHTH ST.						
Certified Public Accountant (Firm Name)  TRAVERSE CITY, MI 49686-2668						
Street Address 231-947-0151 City	5	State ZIP				
Accountant Signature Quil 1 Darl		Oate 6-20	05			

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INTRODUCTORY SECTION

#### Comments and Recommendations

We have examined the basic financial statements and the individual fund financial statements of Interlochen Public Library, Grand Traverse County, for the year ended December 31, 2004 and have issued our report thereon. As part of our examination, we made a study and evaluation of the Library's system of internal accounting control to the extent we considered necessary to evaluate the system as required by generally accepted auditing standards. The purpose of our study and evaluation was to determine the nature, timing and extent of the auditing procedures necessary for expressing an opinion on the Library's financial statements. Our study and evaluation was more limited than would be necessary to express an opinion on the system of internal accounting control taken as a whole.

Our study and evaluation made for the limited purpose described above would not necessarily disclose all material weaknesses in the system. Accordingly, we do not express an opinion on the system of internal control of Interlochen Public Library taken as a whole. As a result of our examination, we respectfully submit the following comments and recommendations.

#### Organization and Function

The Interlochen Public Library is organized in accordance with State statutes and is an associate member of Traverse Area District Library. It serves residents of Green Lake Township and Benzie County. It is recognized as a public library by the State Library Board to which it submits annual reports. The District Library is governed by a board elected by Green Lake Township voters. The Board meets monthly.

The Library has numerous volumes available for loan to users. Users must be registered with the Library. Fines are assessed for overdue books.

Revenues consist of a share of Traverse Area District Library ad valorem taxes, penal fines assessed by County courts, State aid, an appropriation from Green Lake Township, earned interest, donations, and other miscellaneous income.

#### Accounting Records and Procedures

In general, accounting records were maintained in very good order. Recorded revenues were deposited timely and intact. Bank accounts were reconciled on a monthly basis. Our testing disclosed that disbursements were supported by itemized invoices.

The Library contracts with a local public accounting firm which prepares disbursement checks, including payroll, from documentation supplied by the librarian, records all receipt and disbursement transactions, reconciles the checking accounts, and prepares monthly financial statements.

In reviewing the accounting processes and internal control procedures, we noted items we considered shortcomings for which we recommend revision to those procedures.

It is our understanding that all invoices and employee time records are approved for payment by the Librarian who forwards this information to the contracted public accounting firm. Firm personnel prepare the actual checks for payment, mail the vendor checks from the firm's office and send the paychecks back to the Librarian for distribution.

We recommend that all vendor checks and paychecks be returned <u>unsigned</u> to the Library, that the Board review and approve as many of the disbursements as possible prior to distribution according to the Michigan Department of Treasury Local Audit and Finance Uniform Accounting Procedures Manual, and that only those designated by Board Policy be signed and disbursed prior to approval.

We noted also that the contractual firm personnel who prepare checks and record disbursements also reconcile bank checking accounts. One of the most important internal control procedures for a local government unit to follow when possible is that of separation of duties. We recommend that someone on the Library staff or Board reconcile these accounts on a monthly basis.

#### **Board Minutes**

Board minutes were maintained in good order.

#### **Budgets and Procedures**

A budget for the General Operating Fund was prepared and amended as required by law.

#### Comments and Recommendations

#### Inventory

The Librarian maintains an inventory of books and periodicals updating it each year to reflect additions and disposals of collection items and periodicals.

#### Insurance and Surety Bond Coverage

Records indicate that the Library has such insurance coverage as fire and extended coverage for buildings, collections, and equipment, general liability and workmen's compensation. We were informed that coverage was reviewed during the audit year. The Librarian and Treasurer are bonded for \$45,000.

After completion of our audit, we will mail the necessary copies of our report to the State Department of Treasury.

We appreciate the courtesy extended our field examiner in the conduct of this audit.

Your confidence is respected. Please contact us if questions arise or assistance is needed.

FINANCIAL SECTION

#### REPORT OF INDEPENDENT AUDITOR

To the Library Board Interlochen Public Library Grand Traverse County Interlochen, MI 49643

We have audited the basic financial statements of Interlochen Public Library, Grand Traverse County, as of and for the year ended December 31, 2004, as listed in the table of contents. These basic financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly in all material respects, the financial position of such funds of Interlochen Public Library, Grand Traverse County at December 31, 2004, and the results of operations in conformity with accounting principles generally accepted in the United States of America.

The budgetary comparison schedules, as identified in the table of contents, are not a required part of the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. The supplemental information has been subjected to the auditing procedures applied to the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying financial statements do not present a Management's Discussion and Analysis, which would be an analysis of the financial performance for the year. The Governmental Accounting Standards Board has determined that this analysis is necessary to supplement, although not required to be a part of, the basic financial statements.

TOBIN & CO., P.C.

Certified Public Accountants

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June 3, 2005

# Interlochen Public Library Statement of Net Assets and Governmental Fund Balance Sheet December 31, 2004

<u>Assets</u>	General <u>Fund</u>	Adjustments (Note 3)	Statement of Net Assets
Petty Cash Cash in Bank - Checking Cash in Bank - Money Markets Prepaid Expenses Capital Assets, Net of Accumulated Depreciation	\$ 125 16,022 99,834 1,187	\$ - - - 47,306	\$ 125 16,022 99,834 1,187 47,306
Total Assets	117,168	47,306	164,474
<u>Liabilities</u>			
Current Payables and Accruals	6.048	<del>_</del>	6,048
Total Liabilities	6,048		6.048
Fund Balances/Net Assets			
Fund Balance Unrestricted  Total Fund Balances	111,120 111,120	(111,120) (111.120)	<u>-</u>
Total Liabilities and Fund Balances	\$ 117,168	(::::::2½)	
Net Assets			
Invested in Capital Assets Unrestricted		47,306 	47,306 111,120
Total Net Assets		<u>\$ 158,426</u>	\$ 158,426

See Accompanying Notes to Basic Financial Statements

# Interlochen Public Library Statement of Activities and Governmental Revenues, Expenditures and Changes in Fund Balances For the Year Ended December 31, 2004

Expenditures/Expenses:	General Fund	Adjustments (Note 4)	Statement of Activities	
Library Materials Salaries, Wages and Fringe Benefits Facilities and Equipment Administrative Services	\$ 37,465 105,669 17,460 17,551	\$ - 2,920	\$ 37,465 105,669 20,380 17,551	
Total Expenditures/Expenses	178,145	2,920	181,065	
Program Revenues:				
Charges for Services Operating Grants and Contributions	2,517 185,684	-	2,517 185,684	
Total Program Revenues			188,201	
Net Program Revenues			7,136	
General Revenues: Interest	2,635		2,635	
Excess Revenues (Expenditures)	12,691	(12,691)	-	
Change in Net Assets		9,771	9,771	
Fund Balance/Net Assets:				
Beginning of the Year	98,429	50,226	148,655	
End of the Year	\$ 111,120	<u>\$ 47,306</u>	\$ 158,426	

Interlochen Public Library Notes to Financial Statements December 31, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Interlochen Public Library is located in Grand Traverse County and serves Green Lake Township and at least portions of Benzie County.

The Library's basic financial statements include the accounts of all Library operations. The criteria for including organizations within the Library's reporting entity, as set forth in GASB No. 14, "The Financial Reporting Entity", includes oversight responsibility, fiscal dependency and whether the financial statements would be misleading if data were not included.

Based on the above criteria, there are no other organizations included in these financial statements.

#### B. Basis of Presentation

The government-wide financial statements (the statement of net assets and the statement of activities) report information on all of the activities of the Library. Governmental activities are supported by taxes and intergovernmental revenues and are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Other items not properly included among program revenues are reported instead as general revenues.

The financial activities of the Library are also reported in a separate self-balancing governmental fund described as follows:

<u>General Fund</u> – This fund is used to account for all financial transactions not accounted for in another fund, including the general operating expenditures of the Library. Revenues are derived primarily from penal fines, state aid, and local unit appropriations.

#### C. Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net assets and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time the liability is incurred.

Governmental fund and agency fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e., when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. A one-year availability period is used for recognition of all Library Governmental Fund revenues. Expenditures are recorded when the related fund liability is incurred. However, expenditures related to compensated absences are recorded only when payment is due.

The revenues susceptible to accrual are property taxes, franchise fees, licenses, charges for service, interest income and intergovernmental revenues. All other governmental fund revenues are recognized when received.

Interlochen Public Library Notes to Financial Statements December 31, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Budgets

The General Fund is under formal budgetary control. Budgets shown in the required supplementary schedules for this fund were prepared on a basis not significantly different from the modified accrual basis used to reflect actual results and consist only of those amounts contained in the formal budget approved and amended by the Library.

For budgetary purposes appropriations lapse at fiscal year end.

#### E. Capital Assets

Capital assets, which includes property, plant, and equipment, are reported in the applicable governmental column in the government-wide financial statements. All capital assets are valued at historical cost or estimated historical cost if actual historical is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. Interest is capitalized during the construction period on property, plant and equipment.

Assets capitalized have an original cost of \$2,500 or more and over one year of useful life. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

Land Improvements	20 years
Buildings	40 years
Building Improvements	25 years
Furniture and Fixtures	7 years
Equipment	5 years
Vehicles	10 years

#### F. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

- A. We noted no violations of legal provisions and/or contractual provisions of various agreements related to financial matters.
- B. All funds had positive fund balances at December 31, 2004.
- C. Public Act 621 of 1978, Section 18, provides that a local unit shall not incur expenditures in excess of the amount appropriated. For the year ended December 31, 2004, no Library cost center exceeded its appropriation without formal budget amendment.

### NOTE 3 - EXPLANATION OF CERTAIN ADJUSTMENTS BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET ASSETS

Net capital assets of \$47,306 used in governmental activities are not financial resources and therefore are not reported in the fund.

Interlochen Public Library Notes to Financial Statements December 31, 2004

### NOTE 4 - EXPLANATION OF CERTAIN ADJUSTMENTS BETWEEN THE GOVRNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE STATEMENT OF ACTIVITIES

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over the estimated useful lives and reported as depreciation expense. Depreciation of Library capital assets exceeded capital outlay by \$2,920 for the year.

#### NOTE 5 - DEPOSITS WITH FINANCIAL INSTITUTIONS

#### A. Legal Provisions for Deposits and Investments

Act 20, Public Acts of 1943, as amended by Act 217, Public Acts of 1982, and Act 196, Public Acts of 1997, states that the Library, by resolution, may authorize the Treasurer to invest surplus funds as follows:

- (1) In bonds and other direct obligations of the United States or an agency or instrumentality of the United States.
- (2) In certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation or a savings and loan association which is a member of the Federal Savings and Loan Insurance Corporation or a credit union which is insured by the National Credit Union Administration, but only if the bank, savings and loan association, or credit union complies with subsection (2).
- (3) In commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and which matures not more than 270 days after date of purchase.
- (4) Repurchase agreements consisting of instruments defined in (1) above.
- (5) In bankers' acceptances of United States Banks.
- (6) Obligations of the State of Michigan or any of its political subdivisions that at the time of purchase are rated as investment grade by not less than one standard rating service.
- (7) In mutual funds registered under the investment company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by local units of government in Michigan.

#### B. Types of Deposits

The Library had \$116,565 deposited with a local financial institution at December 31, 2004 with a carrying value of \$115,856. Interpreting the FDIC insurance coverage of \$100,000 of demand deposits and \$100,000 of time deposits per financial institution, the Library had no uninsured deposits at December 31, 2004.

Interlochen Public Library Notes to Financial Statements December 31, 2004

#### NOTE 6 - CAPITAL ASSETS

Capital assets of governmental activities consisted of the following:

	E	Balance					E	Balance
	12/31/03		Additions		Deletions		12/31/04	
Land Improvements	\$	5,440	\$	-	\$	-	\$	5,440
Building Improvements		48,753		•		-		48,753
Equipment		3,489				**		3,489
Total		57,682		-		-		57,682
Accumulated Depreciation		(7,456)		(2,920)		<u>-</u>		(10,376)
	<u>\$</u>	50,226	\$	(2,920)	\$		<u>\$</u>	47,306

#### NOTE 7 - INVENTORIES

Interlochen Public Library does not maintain a substantial inventory of supplies or materials. Purchases are normally made as needed, and the items are recorded as expenses when purchased.

#### NOTE 8 - PENSION PLAN

The Library provides no pension plan for employees.

#### NOTE 9 - CONTINGENT LIABILITIES

There are no known contingent liabilities of the Library.

#### NOTE 10 - LEASE

The Library rents their facilities from Green Lake Township under a lease commencing January 1, 1999 and renewing each January 1 thereafter until written notice of termination by either party. The Library is responsible for upkeep, repairs and maintenance, utilities and insurance on the leased property.

#### NOTE 11- COMPENSATED ABSENCES

The Library provides no compensated absences for its employees.

Interlochen Public Library Notes to Financial Statements December 31, 2004

#### NOTE 12- RISK MANAGEMENT

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the audit year the Library addressed these risks through the purchase of commercial insurance through a local insurance agent and Frankenmuth Mutual Insurance Company. There was no significant reduction of insurance coverage from prior years nor have the amounts of any settlements exceeded insurance coverage in any of the past three fiscal years.

SUPPLEMENTAL DATA SECTION

Schedule 1

Page 1

## Interlochen Public Library Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

For the Year Ended December 31, 2004

Revenues	Budgetar Original	Actual	Variance Favorable (Unfavorable)	
<u>Revenues</u>	Originar	Final	Actual	(Omavorable)
Contributions from Local Units:	ı			
Ad Valorem Tax – TADL	\$ 125,761	\$ 125,761	\$ 125,761	\$ -
Penal Fines	36,000	36,000	36,357	357
Green Lake Township	6,000	6,000	7,415	1,415
State Grants:				
State Aid	4,000	4,000	4,371	371
Fines and Forfeits:				
Borrower Fines	1,200	1,200	1,354	154
Charges for Services:				
Copier, Phone and Fax Fees	1,200	1,200	1,163	(37)
Interest and Rent:				
Interest	2,200	2,200	2,635	435
Other:				
Gifts, Donations, Memorials and Miscellaneous	2,150	10,208	11,780	1,572
Total Revenues	<u> 178,511</u>	186,569	190,836	4,267
<u>Expenditures</u>				
Direct Costs:				
Salaries and Wages	89,735	94,265	94,105	160
Payroll Taxes	6,900	7,200	7,163	37
Benefits	6.000	6,000	4,401	1,599
Supplies	7,100	7,433	6,224	1,209
Other Services	2,200	3,840	3,517	323
Library Materials	33,250	39,761	37,465	2,296
MMLL Processing and Services	2,300	2,300	2,185	115
Total	147,485	160,799	155,060	5,739
Indirect Costs:				
Insurance	3,500	3,500	3,273	227
Utilities	7,000	6,670	4,601	2,069
Repair and Maintenance	8,500	9,850	9,586	264
Capital Outlay	3,500	, <u>-</u>		-
Miscellaneous	750	850	793	57
Contracted Services	4,000	4,900	4,832	68
Contingencies	3,776			-
Total	31,026	25,770	23,085	2,685

The Notes to the Basic Financial Statements are an integral part of this statement.

# Interlochen Public Library Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

Schedule 1 Page 2

For the Year Ended December 31, 2004

_		Budgetary Original	y Amounts Final	Actual	Variance Favorable (Unfavorable)
-	Total Expenditures	178,511	186,569	178,145	8,424
	Excess Revenues (Expenditures)	<u>\$</u>	<u>\$</u>	12,691	<u>\$ 12,691</u>
_	Fund Balance - Beginning of Year			98,429	
	Fund Balance – End of Year			<u>\$ 111,120</u>	

The Notes to the Basic Financial Statements are an integral part of this statement.